AUG 6 1986 COMPLETED

Y 1.1/8: 99-707

Union Calendar No. 420

99TH CONGRESS
2d Session

HOUSE OF REPRESENTATIVES

REPORT
99-707

REPORT

ON

SUBDIVISION OF BUDGET TOTALS AGREED TO IN THE CONCURRENT RESOLUTION ON THE BUDGET (S. CON. RES. 120) FOR FISCAL YEAR 1987

PURSUANT TO SECTION 302(b)(2) OF THE CONGRESSIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF 1974, AS AMENDED, AND SECTION 13 OF THE JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE ON S. CON. RES. 120 (REPORT 99-666)

JULY 23, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE
71-006 O WASHINGTON : 1986

BLANK PAGE

II

LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
COMMITTEE ON PUBLIC WORKS AND TRANSPORTATION,
Washington, DC, July 23, 1986.

Hon. THOMAS P. O'NEILL, Jr.,
Speaker of the House,
House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: By direction of the Committee on Public Works and Transportation, I submit herewith the Committee's Report pursuant to Section 302(b)(2) of the Congressional Budget and Impoundment Control Act of 1974, as amended, and Section 13 of the Joint Explanatory Statement of the Committee of Conference on S. Con. Res. 120 (Report 99-666).

The report is based on the allocations for fiscal year 1987 of the Concurrent Resolution on the Budget for Fiscal Year 1987 (S. Con. Res. 120).

Every best wish.

Sincerely,

JAMES J. HOWARD,
Chairman.

Union Calendar No. 420

99TH CONGRESS
2d Session

HOUSE OF REPRESENTATIVES

REPORT
99-707

ALLOCATION OF BUDGET TOTALS TO PROGRAMS UNDER THE CONCURRENT BUDGET RESOLUTION FOR FISCAL YEAR 1987

JULY 23, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

---

Mr. HOWARD, from the Committee on Public Works and Transportation, submitted the following

REPORT

[Pursuant to Section 302(b)(2) of the Congressional Budget and Impoundment Control Act of 1974, as amended, and Section 13 of the Joint Explanatory Statement of the Committee of Conference on S. Con. Res. 120, Report 99-666]

I. ALLOCATION OF BUDGET TOTALS TO PROGRAMS UNDER CONCURRENT BUDGET RESOLUTION FOR FISCAL YEAR 1987

In compliance with Section 302(b)(2) of the Congressional Budget and Impoundment Control Act of 1974, as amended, and Section 13 of the Joint Explanatory Statement of the Committee of Conference on S. Con. Res. 120, the Committee on Public Works and Transportation submits to the House the following report subdividing among its programs budget authority, outlays, and entitlement authority allocated to the Committee in the joint statement of managers accompanying the Conference Report on the Concurrent Resolution on the Budget for Fiscal Year 1987, S. Con. Res. 120, and further subdividing such allocation between current level (uncontrollable) and discretionary action (other) amounts.

With respect to the Concurrent Resolution on the Budget for Fiscal Year 1987, said Conference Report has allocated to the Committee on Public Works and Transportation total budget authority of $16,473 million, outlays of $209 million, and new entitlement authority of $32 million. The amounts of budget authority, outlays and entitlement authority allocated to the Committee on Public Works and Transportation, pursuant to section 302(a) of the Congressional Budget Act, are as follows:

71-006

ALLOCATION OF BUDGET TOTAL TO COMMITTEE ON PUBLIC WORKS AND TRANSPORTATION

[In millions of dollars]

		Budget authority	Outlays	Entitlement authority
	CURRENT LEVEL (ENACTED LAW)			
270	Energy	664	275	0
300	Natural Resources and Environment	188	128	0
400	Transportation	5,127	−1	32
450	Community and Regional Development	4	4	0
800	General Government	0	−6	0
	Subtotals	5,982	400	32
	DISCRETIONARY ACTION (ASSUMED LEGISLATION)			
400	Transportation	10,491	−191	0
	Subtotals	10,491	−191	0
	Committee totals	16,473	209	32

II. ALLOCATION TO PROGRAMS

For the reasons noted following this section and in accordance with amounts allocated to the Committee in the Joint Explanatory Statement accompanying said conference report, the Committee has tentatively subdivided budget authority, outlays, and entitlement authority as follows:

[In millions of dollars]

	Fiscal year 1987		
	Budget authority	Outlays	Entitlement authority
A. Current level:			
Tennessee Valley Authority Fund	549	475	0
TVA fund, Seven States Energy Corp	114	−200	0
Rivers and harbors contributed funds (corps)	178	120	0
Permanent appropriations (water resources)	3	3	0
Coast Guard pollution fund	7	5	0
Federal-aid highways [1]	4,100	0	0
Highway-related safety grants [1]	10	0	0
Grants-in-aid for airports	1,017	0	0
Payments to air carriers, DOT	0	0	32
St. Lawrence Seaway Dev. Corp	0	−1	0
Appalachian Regional Commission miscellaneous trust funds	4	4	0
Federal buildings fund	0	−6	0
Subtotal	5,982	400	32
B. Discretionary action:			
Federal-aid highways contract	13,877	−20	0
authority programs	(−4,110)	NA	
NHTSA traffic safety grants	123	50	0
UMTA discretionary grants	1,095	70	0
Grants-in-aid for airports (H.R. 3129)	−148	0	0
Grants-in-aid for airports	−175	0	
(reconciliation)	+175	[2] 0–12	
Subtotal	[3] 10,837	[4] 100	0

[1] Items displayed as negative discretionary budget authority action pursuant to reauthorization in H.R. 3129.
[2] Outlays indeterminable—depending upon which progams receive funding.
[3] See discussion under ADDITIONAL COMMENTS.
[4] Estimated change in outlays relative to current law (source: Congressional Budget Office).

III. H.R. 3129, THE SURFACE TRANSPORTATION AND UNIFORM RELOCATION ASSISTANCE ACT OF 1986

On Wednesday, June 25, 1986, the Committee on Public Works and Transportation unanimously reported H.R. 3129, the Surface Transportation Assistance and Uniform Relocation Assistance Act of 1986. That bill contains budget authority for highways consistent with what the Committee believed at the time the budget conference agreement to be.

However, during budget negotiations the next day, June 26, a level of funding for highways was agreed upon which differed from what is in H.R. 3129, thereby necessitating a waiver of section 302(f) of the Budget Act in order to permit consideration of the bill on the Floor.

Owing to the timing of action taken on both the highway bill and budget resolution and recognizing the "good faith" effort on the part of the Committee on Public Works and Transportation in trying to fashion a highway-transit bill that would be consistent with the budget, Congressman William H. Gray, the distinguished Chairman of the Committee on the Budget, pledged in a colloquy with Congressman Glenn M. Anderson, Chairman of the Subcommittee on Surface Transportation, during House consideration of the conference report on the budget to "recommend to the Committee Members (i.e., Budget Committee) that they support such a waiver request to the Committee on Rules" (see Congressional Record, June 26, 1986, H4409).

Accordingly, the Committee believes H.R. 3129 satisfies the spirit of the section 302 allocation process, and merits the appropriate waiver.

IV. ADDITIONAL COMMENTS

The Committee wishes to note the following:

Although under the Budget Act the Committee cannot allocate more than that which has been allocated to it under sec. 302(a) of the Act—i.e., $10,491 million--the Committee has nevertheless submitted a subdivision which exceeds that allocation. This subdivision reflects both an agreement with the leadership of the Budget Committee and the cost of H.R. 3129 (see discussion above) and reconciliation submission, as reported by the Committee;

This report represents action taken by the Committee in order to permit House consideration of H.R. 3129, the Surface Transportation and Uniform Relocation Assistance Act of 1986;

Not every Member of the Committee necessarily agrees with each of the details, and all reserve their rights regarding subsequent revisions, if any are deemed necessary;

This report in no way prejudges the legislative process, nor forecloses any options or alternatives regarding areas within the legislative jurisdiction of the Committee;

A number of other options remain available to the Committee to meet its overall report requirements (including, but not limited to, reducing discretionary action budget authority

below the levels indicated in this report, reducing current level budget authority, rescinding unobligated balances, etc.);

The Committee also anticipates that between the time this report is filed and conference reports on spending bills are finalized, changes could occur within the economy which could affect certain Federal programs. This could create a shifting of priorities which in turn have a significant impact on the budget as well as individual spending bills. The Committee is concerned that such shifting of priorities, together with any added budget requirements, would also impact on the subdivisions contained in this report and necessitate subsequent changes; and

The Committee reserves the right to make any necessary revisions to the section 302(b) report at a later date as may be deemed necessary and appropriate. Section 302(e) of the Budget Act, as amended, specifically provides that "at any time after a committee reports the allocations required to be made under subsection (b), such committee may report to its House an alteration of such allocations."

Lastly, it is the Committee's understanding that a point of order under section 302(f) of the Budget Act would apply only to bills which exceed a committee's allocation of new discretionary budget authority, new entitlement authority, or new credit authority, and not to bills which exceed a committee's allocation of budget outlays.

○